



MINUTES

Wasatch Front Regional Council Meeting of August 22, 2013

Commissioner Bret Millburn, Chairman, called the meeting of the Wasatch Front Regional Council to order at 2:10 p.m. in the Regional Council offices at 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Members Present

Michael Allegra	General Manager, Utah Transit Authority
Len Arave	Mayor, North Salt Lake City
Ralph Becker	Mayor, Salt Lake City
Carlos Braceras	Utah Department of Transportation
Kelvyn Cullimore	Mayor, Cottonwood Heights City
Brad Dee	Representative Utah House of Representatives
Tom Dolan	Mayor, Sandy City
Kerry Gibson	Commissioner, Weber County
Richard Harris	Mayor, North Ogden City
Steve Hiatt	Mayor, Kaysville City
Michael Jensen	Councilman, Salt Lake County
Tina Kelley	Councilmember, Morgan County
Brent Marshall	Mayor, Grantsville City
Bret Millburn	Commissioner, Davis County
JoAnn Seghini	Mayor, Midvale City
Darrell Smith	Mayor, Draper City
Mike Winder	Mayor, West Valley City
Jan Zogmaister	Commissioner, Weber County

Alternate Members Present

Derk Timothy	Mayor, Bluffdale City
Scott Osborne	Mayor, South Jordan City
Jerry Rechtenbach	Mayor, Taylorsville City

Others Present

Roger Borgenicht	Future Moves
Chris Breinholt	Marriott-Slaterville City
Steve Call	FHWA
Kevin Fayles	Envision Utah
Tom Hanson	Washington Terrace City
Jeff Harris	UDOT
Alma Haskell	Utah Transit Authority
John Hiskey	Sandy City
Linda Johnson	League of Women Voters – Salt Lake
Jeremy Keele (for Mayor McAdams)	Salt Lake County

Kristin Kenyon	Federal Transit Administration
Brigham Latimer	Ralph L. Wadsworth Construction
Lorrie Lau	FHWA
Bruce Leonard	Brigham City Corp.
Shane Marshall	UDOT
Chad Mullins	Bike Utah
Kris Peterson	UDOT
Wendell Rigby	West Jordan City
Rosemary Shkembi	UBET
Larry Shepherd	U.S. Senator Mike Lee's Office
Matt Sibul	UTA
Dwayne Weeks	Federal Transit Administration
Gary Whatcott	South Jordan City
Wayne Bennion	WFRC Staff
Scott Festin	WFRC Staff
Andrew Gruber	WFRC Staff
Ned Hacker	WFRC Staff
Val John Halford	WFRC Staff
Doug Hattery	WFRC Staff
Jory Johner	WFRC Staff
Pam Jorgensen	WFRC Staff
Sam Klemm	WFRC Staff
Ted Knowlton	WFRC Staff
Jon Larsen	WFRC Staff
Ali Oliver	WFRC Staff
Julia Reynolds	WFRC Staff
Barbara Thomas	WFRC Staff
Ben Wuthrich	WFRC Staff

Senator Stuart Adams, Councilman Carlton Christensen, Commissioner Louenda Downs, Mayor Ben McAdams were excused from the meeting.

Welcome

Commissioner Millburn welcomed Council members and guests and introductions were made.

Consent Agenda

ACTION—Mayor Brent Marshall moved to approve the minutes of the WFRC meeting held May 23, 2013 and the Financial Statements and Check Registers for May and June 2013. The motion was seconded by Commissioner Jan Zogmaister and passed unanimously.

Chairman's Report

Information—Service Award: Andrew Gruber recognized Wayne Bennion, Transportation Engineer, and presented him with a certificate for his 20 years of service.

Information—Report on Federal Certification Review: Doug Hattery, WFRC, reported that every four years the Federal Highway and Federal Transit Administrations conduct a certification review of the transportation planning process in the Wasatch Front Region. Steve Call, Utah Division of FHWA and Kristin Kenyon, region office FTA helped with the review on Wednesday, August 21 and Thursday, August 22. Lorrie Lau, FHWA and Dwayne Weeks, FTA

gave a brief overview of their findings as they met with WFRC staff.

A written "Planning Finding" will be provided to WFRC and those who participated in the Certification Review process and will be shared with the Council at the October meeting.

Information—Report on Box Elder County Participation with WFRC: Commissioner Millburn reported that in 2012 the U.S. Census Bureau added parts of Brigham City, Perry, Willard, and unincorporated Box Elder County to the Ogden-Layton Urbanized Area. WFRC, as the Metropolitan Planning Organization (MPO) for the Ogden-Layton Area, has been working with local officials in Box Elder County as well as UDOT, UTA, and the Bear River Association of Governments (BRAG), to establish how the Box Elder communities would participate in the transportation planning process for the area.

Commissioner Millburn noted that Box Elder has made the decision to be a part of the WFRC, MPO planning area and welcomed Mr. Bruce Leonard, Brigham City Administrator, who was in attendance representing the Box Elder group. In order to include Box Elder in the WFRC process, the WFRC staff is working with them on an agreement that will define their role and responsibilities in the process. WFRC staff anticipates that they will be ready to bring all the necessary agreements to the Council for approval at the October meeting.

Information: Update on discussions on transportation funding: Commissioner Millburn said that funding local transportation needs is an essential component of Utah's Unified Transportation Plan. Recently, local elected officials have been participating in significant discussions regarding options to meet these funding needs.

Andrew Gruber commented that local governments, Salt Lake Conference of Mayors, and many others have been engaged in these discussions. They are working to come up with a proposal to ask the Legislature to give the counties the authorization to impose a local option tax on gas. The proceeds of that tax would stay at the local level and could be used by local communities across the State. Mr. Gruber said that the League of Cities and Towns and the Association of Counties have also been involved in the discussions. He noted that the Legislature's Transportation Interim Committee has requested that local governments develop a proposal and bring it back for their consideration. The business community has also been organizing a transportation coalition, they have expressed a desire to partner with local governments in attempting to address the infrastructure challenges that the region is facing.

Representative Brad Dee commented that the more collaborative and unified local governments, agencies, organizations, and businesses are in presenting their ideas and desires for funding transportation, the more likely the Legislature will be to make it possible.

Public Comment

There were no public comments

Regional Growth Committee

Information—2015-2040 Regional Transportation Plan (RTP) 2015 Small Area Meeting Update and Comments: Val John Halford, WFRC, reported that as part of the continuing 2015-2040 Regional Transportation Plan process, an extensive outreach effort was conducted during the month of June. A total of eleven small area meetings, covering specific cities and counties in the Region, invited input on four land use and transportation scenarios from local city

and county elected officials, administrators, planners, and engineers.

The four scenarios presented at the small area meetings include: 1) Less growth in centers; 2) Growth in centers consistent with the current Regional Transportation Plan; 3) More growth in centers; and 4) Most growth in centers. Each of the scenarios is a plausible future and each reflects anticipated demographic shifts and explores the types of land use and transportation decisions that might be made over the next 30 years.

Mr. Halford said that staff received excellent feedback, comments, and direction from the small area meetings. He noted that the participants were polled on which scenario they felt was the “most likely to occur” between now and 2040, and which scenario they personally “preferred”.

Mr. Halford noted that staff will use what they heard at the small area meetings to:

- Develop a preferred 2040 land use scenario using ET+
- Review all relevant land use, transportation and special studies
- Develop draft preferred transportation networks for 2040

Also on the schedule is another round of small area meetings in January 2014 to present the preferred scenario and receive feedback on it.

Information—Wasatch Choice for 2040 and Local Planning Resource Pilot Program: Ted Knowlton reported that the Wasatch Choice for 2040 is our region’s shared vision for coordinating local land use and regional transportation to provide better accessibility to destinations and improved mobility. As discussed in previous meetings, the idea of having a planning assistance program is to help local governments. The Local Planning Resource Program goals are to: 1) Serve our members in helping meet local community development goals; 2) Assist in the integration of development with transportation to improve mobility and accessibility; and 3) Provide assistance in utilizing the WC2040 Toolbox – that includes Envision Tomorrow Plus, Implementing Centers, Housing Analysis, and Form Based Code.

Mr. Knowlton said that the Local Planning Resource Program is a program that would be funded as a pilot program through Surface Transportation Program funds (STP). As a Pilot Program for 2014, the desire is to have flexibility, help many communities, and stretch the dollars. The \$400,000 proposed budget would be divided with \$250,000 allocated to staff and consultant assistance and \$150,000 used as direct financial assistance to communities.

The types of projects being contemplated include: multi-jurisdictional projects, such as a corridor plan; capacity building; technical assistance; comprehensive plans, either in whole or in part; implementing previously adopted plans, such as new zoning; public participation activities; and studies such as housing or market studies.

The next step is to announce the Local Planning Resource Program at the upcoming October 29, 2013 WC2040 Consortium Meeting being held at the Salt Palace Convention Center from 2:00-5:00 p.m.

ACTION—RTP 2011 Amendment: Ned Hacker, WFRC, reported that the current Regional Transportation Plan was adopted in May 2011. While the RTP receives considerable review before being adopted, the identification of new funding sources or the rapid development of certain projects may warrant a change to the RTP. A process has been adopted by WFRC to consider such revisions.

The WFRC received several requests to amend the RTP earlier this year. The WFRC staff reviewed these requests and made them available for public review and comment during the month of July. The Technical Advisory Committees and the Regional Growth Committee have reviewed the proposed amendments and recommend approval. The proposed amendments are:

Weber County:

Pioneer Road—SR 126 to 4700 West – The RTP Amendment is to include the project in Phase 1 of the Plan (this project is not currently in the RTP). Marriott-Slaterville has identified operational improvements regarding this section of the facility.

Adams Avenue—US-89 Washington Blvd. to Washington Terrace City Limits – The RTP Amendment is to move the project from Phase 2 to Phase 1. Washington Terrace has requested this project. This project will convert the facility from two to four lanes to accommodate increasing demand.

4000 South (SR 37)—5100 West to 1900 West (SR-126) – RTP Amendment is to move the project from Phase 2 to Phase 1. UDOT has requested this project. The project will convert the facility from two to four lanes to accommodate increasing demand.

Salt Lake County:

Bangerter Highway and Redwood Road Interchange – The RTP Amendment is to move the project from Phase 3 to Phase 1 as requested by UDOT. This project would construct a grade separated interchange, improving traffic flow on Bangerter and Redwood Road.

Commissioner Jan Zogmaister moved to approve Amendment 3 of the 2011-2040 Regional Transportation Plan as presented. Councilman Michael Jensen seconded the motion, and the motion passed unanimously. A copy of the Resolution is available in the Council offices.

Transportation Committee (Trans Com)

ACTION—Board Modifications to the 2013-2018 TIP: Ben Wuthrich, WFRC, reported that the Transportation Improvement Program (TIP) is a six-year program of highway and transit projects for the Salt Lake-West Valley and the Ogden-Layton Urbanized areas. It is a compilation of projects from various federal, state, and local funding programs. The Program is for all the cities and counties in the Region as well as for the Utah Department of Transportation and the Utah Transit Authority.

Mr. Wuthrich said that WFRC had received requests to modify the current 2013-2018 Transportation Improvement Program (TIP). He said that it is important to note that the projects included in this amendment are either included in Phase 1 of the Regional Transportation Plan or are not regionally significant or are exempt projects that do not need to be reviewed for conformity and consistency with the State Implementation Plan according to the federal law. They, therefore, do not require a 30 day public comment period but only a review and comment opportunity at this meeting. Mr. Wuthrich reviewed the modifications and noted that a copy of the revised 2013-2018 TIP Amendment Eight was included in member packets.

Mayor Darrell Smith moved to approve the Resolution to modify the 2013-2018 Transportation Improvement Program as requested. The motion was seconded by Councilman Michael Jensen and passed unanimously. A copy of the Resolution is available in the Council offices.

ACTION—Approve 2014-2019 TIP and Conformity Finding Including Report on Major UDOT and UTA Projects: Ben Wuthrich, said that the Wasatch Front Regional Council staff has worked with the Utah Department of Transportation (UDOT), the Utah Transit Authority (UTA), and the cities and counties in the region to compile the list of proposed projects for inclusion in a draft 2014-2019 TIP. Mr. Wuthrich said that federal regulations require that the TIP be financially constrained and conform to State Air Quality Plans. The draft TIP and conformity determination were made available for public review and comment from June 29 through August 3, 2013. No comments were received. Mr. Wuthrich noted that the Council member packets included a list of projects included in the draft 2014-2019 TIP.

Mayor Darrell Smith moved to adopt the Resolution approving the 2014-2019 Transportation Improvement Program and the conformity determination for the 2014-2019 TIP. Councilman Michael Jensen seconded the motion, and the motion passed unanimously. A copy of the Resolution is available in the Council offices.

Kris Peterson and Jason Davis, UDOT Region Directors, briefly discussed major projects UDOT is pursuing over the next few years. Projects include: West Davis Corridor, SR-193 Extension, 1-15 Express Lanes, Mountain View Corridor, and I-15 Point.

Matt Sibul, UTA, discussed UTA's Five Year Horizon Plan. His report included UTA's vision for the future which is to make transit more accessible and frequent, to make transit easy to use, to integrate transit with biking, walking, and car sharing, and to build a community around transit stations and corridors.

ACTION—Approve Self-Certification of the Transportation Planning Process: Mr. Ben Wuthrich reported that each year the Regional Council and the Department of Transportation certify to FHWA and FTA that the transportation planning process is addressing the major transportation planning issues facing the metropolitan area and is being conducted in accordance with all applicable requirements of the Code of Federal Regulations.

Mr. Wuthrich noted that FHWA and FTA do a Certification Review every four years and in the interim WFRC does a self-certification annually to review and verify that the process is functioning properly.

Mr. Wuthrich stated that WFRC and UDOT staffs along with personnel from UTA have worked together to evaluate how well the federal requirements are being met. Based on this review, the WFRC staff prepared a Resolution certifying the planning process for the region. A description of the technical process, coordination efforts, and other elements of the planning process was included in Council member packets.

Mayor Darrell Smith moved to approve the Resolution certifying the transportation planning process. The motion was seconded by Mayor Ralph Becker and passed unanimously. A copy of the Resolution is available at the Council offices and on the WFRC website.

ACTION—Approve Wasatch Mobility Plan: Mary Guy-Sell, WFRC, reported that the Wasatch Mobility Plan serves to identify regional and local strategies that address the mobility needs of individuals with disabilities, older adults, individuals with lower income, and veterans. The Plan encompasses the eight-county region defined by the combined Wasatch Front Regional Council (WFRC) and the Mountainland Association of Governments (MAG) boundaries that include Davis, Morgan, Salt Lake, Summit, Tooele, Utah, Wasatch and Weber Counties. The planning process included representatives of public, private, and non-profit

transportation and human services providers and participation by members of the public.

The Plan meets the requirements of the FTA 5310 program, Transportation for Elderly Persons and Persons with Disabilities, which requires projects selected for funding be derived from a locally developed, coordinated public transit-human services transportation plan. The program also provides funding to reduce barriers to transportation services and expand the transportation mobility options available to people with disabilities beyond the requirements of the Americans with Disabilities Act (ADA) of 1990.

Ms. Guy-Sell said that public comments on the Wasatch Mobility Plan were received online, during open houses, and from conversations with individuals using public transit. Ms. Guy-Sell noted that a copy of public comments received were included in Council member packets.

Mayor Darrell Smith moved to approve the Wasatch Mobility Plan as presented. Councilman Michael Jensen seconded the motion, and the motion was unanimously approved.

Air Quality Committee Report

Mayor JoAnn Seghini, Chair, reported on recent activities of the Air Quality Committee that included:

- WFRC and the Utah Department of Transportation held their first "TravelWise Academy" on June 18 for local governments. The Academy participants were provided with a copy of the Local Government Resource Kit and instruction on how to implement trip reducing strategies in their communities. WFRC and the UDOT TravelWise team are now making follow-up visits to individual cities to assist them in implementing the applicable strategies.
- The Clear the Air Challenge sponsored by the Salt Lake Chamber of Commerce had a successful trip reducing campaign during the month of July. The Challenge logged nearly 2,000,000 vehicle miles reduced, 175,000 trips reduced, over 11 tons of reduced emissions, and 7,200 participants. WFRC staff provided technical support for the website tracker used by the Challenge.
- The Division of Air Quality will propose a new State Implementation Plan for the Salt Lake PM_{2.5} Non-Attainment Area at the September 11, 2013, Utah Air Quality Board meeting. A public comment period will follow, and the final Plan will be presented to the Board for adoption at their December meeting. The Plan will then be submitted to the U.S. EPA for final approval.

Active Transportation Committee Report

Jory Johner, WFRC, provided a brief report on Active Transportation Committee recent activities. He noted the following:

- During the June ATC meeting, an update on the economic benefits related to bicycle infrastructure was presented. A final report and the Top 25 project corridors will be presented at the ATC meeting on August 28. UDOT, UTA, WFRC, and MAG will discuss "next steps" related to the UCATS and active transportation.
- The Road Respect Tour stopped in Provo, Salt Lake City, and Ogden in mid-June with great success. This program provides local governments with support for their bicycle planning efforts by helping to generate ideas and providing guidance that will ultimately lead to a more bicycle friendly environment.
- The Utah Department of Health (UDOH), UTA, UDOT, WFRC, MAG, Salt Lake County, and GREENbike has coordinated with the Utah League of Cities and Towns (ULCT) to incorporate the Active Transportation Health Summit into the 2013 ULCT Annual Conference. The Conference is from September 11-13 with the Active

Transportation and Health related workshops taking place on Friday, September 13 at the Sheraton City Center, 150 West 500 South, Salt Lake City. All are invited to participate.

Executive Director's Report

Andrew Gruber briefly reported that WFRC is looking at the possibility of relocating the Wasatch Front Regional Council offices to a location more accessible by other modes of transportation and yet still be easily accessible for city and county officials and those attending WFRC meetings. The relocation has been talked about with the WFRC Executive Committee and they are supportive of staff investigating this.

Other Business

The next Council meeting will be held on **October 24, 2013 at 2:00 p.m.**

With no further business, the meeting was adjourned at 4:15 p.m.

A recording of this meeting may be found on the WFRC website at www.wfrc.org under 'committees' 'Wasatch Front Regional Council' '2013 meetings' "recordings"