



MINUTES

Wasatch Front Regional Council
Meeting of October 25, 2012

Commissioner Craig Dearden, Chairman, called the meeting of the Wasatch Front Regional Council to order at 2:05 p.m. in the Regional Council offices at 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Members Present

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| Len Arave | Mayor, North Salt Lake |
| Carlos Braceras (for John Njord) | Utah Department of Transportation |
| Craig Dearden | Commissioner, Weber County |
| Tom Dolan | Mayor, Sandy City |
| Louenda Downs | Commissioner / Utah Association of Counties |
| Robert Grow | President, Envision Utah |
| Richard Harris | Mayor, North Ogden |
| Scott Jenkins | Senator, Utah State Senate |
| Michael Jensen | Councilman, Salt Lake County |
| Tina Kelley | Councilmember, Morgan County |
| Brent Marshall | Mayor, Grantsville City |
| Bret Millburn | Commissioner, Davis County |
| John Petroff | Commissioner, Davis County |
| JoAnn Seghini | Mayor, Midvale City |
| Darrell Smith | Mayor, Draper City |
| Mike Winder | Mayor, West Valley City |
| Jan Zogmaister | Commissioner, Weber County |

Alternate Members Present

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| William Applegarth | Mayor, Riverton City |
| Carlton Christensen | Councilman, Salt Lake City |
| Scott Osborne | Mayor, South Jordan City |

Others Present

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| Jason Davis | UDOT Region 2 |
| John Hiskey | Sandy City |
| Alan Matheson | Governor's Office |
| Chad Mullins | SL County BAC |
| Ron Phillips | Phillips Associates, Inc. |
| Gary Whatcott | South Jordan City |
| Brett Wood | Herriman City |
| Loveit Baumgardner | WFRC Staff |
| Wayne Bennion | WFRC Staff |
| Kip Billings | WFRC Staff |
| Andrew Gruber | WFRC Staff |
| Ned Hacker | WFRC Staff |
| Val John Halford | WFRC Staff |
| Doug Hattery | WFRC Staff |

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| Jory Johner | WFRC Staff |
| Pam Jorgensen | WFRC Staff |
| Sam Klemm | WFRC Staff |
| Ted Knowlton | WFRC Staff |
| Ben Wuthrich | WFRC Staff |

Mayor Steve Hiatt, Mayor Kelvyn Cullimore and Mayor Ralph Becker were excused from the meeting.

Welcome

Commissioner Dearden welcomed Council members and visitors and introductions were made.

Consent Agenda

ACTION—Councilman Michael Jensen moved to approve the minutes of the WFRC meeting held August 23, 2012 and the Financial Statements and Check Registers for August and September 2012. The motion was seconded by Commissioner Bret Millburn and passed unanimously.

Chairman's Report

ACTION—Nominating Committee: Commissioner Dearden reported that the WFRC Bylaws state that every two years (in even-numbered years), the Chairman appoints a nominating committee to recruit and nominate the Council Chair and Vice Chair. The nominating committee includes one representative from each of the five WFRC counties. Commissioner Dearden asked Commissioner John Petroff, Commissioner Jan Zogmaister, Councilmember Tina Kelley, Mayor Darrell Smith and Mayor Brent Marshall to serve as members of the nominating committee. The nominating committee may also make recommendations to the Chair for appointments to other WFRC committees including the Regional Growth Committee, Transportation (Trans Com) Committee, and Budget Committee. He noted that names will be presented at the January 24, 2013 Council meeting. Commissioner John Petroff will chair the Nominating Committee.

Public Comment

There were no public comments

Budget Committee Report

Information—Audit Report FY 2012: Councilman Michael Jensen said that the Budget Committee met with Mr. Tim Reese from the auditing firm of Karren Hendrix Stagg & Allen prior to Council meeting to review the final draft of the audit report. He said that the auditors have issued an unqualified opinion with no reportable conditions and no instances of non-compliance. It was noted that electronic copies of the Audit report were emailed to members of the Council earlier in the week and that a printed version of the audit is available upon request.

Councilman Michael Jensen moved to accept the Audit Report as presented. Commissioner John Petroff seconded the motion and the motion passed unanimously.

ACTION—FY2013 Budget Amendments: Councilman Jensen reported that as WFRC completed Fiscal Year 2012, final expenditures came in lower than budgeted. This resulted from a few factors: 1) savings on health insurance costs due to the unanticipated health care premium “holiday”, and 2) spending on some contractual items occurring more slowly than was anticipated. As a result the amount of funds that carry forward from FY2012 into FY2013 is higher than was anticipated. Councilman Jensen noted that the WFRC budget and work program are for a two-year period.

The increased carry-forward of funds from FY2012 to FY2013 results in the FY2013 budget increasing. Some of that budget increase is seen in individual line items, such as contractual that goes up to reflect spending on projects that will occur in FY2013 rather than FY2012. Some of it is also seen in the projected carry-forward into FY2014; this reflects the on-going programs or multi-year projects we have that bridge the FY2013 and FY2014 fiscal years.

Councilman Jensen briefly called attention to the FY2013 Amended Budget Footnotes included in member packets. The Footnotes include specific detailed information of 17 items that are included the FY2013 Budget Amendment.

Councilman Michael Jensen moved to amend the FY 2013 Budget Amendments as presented. The motion was seconded by Mayor Mike Winder and passed unanimously.

Regional Growth Committee

ACTION—Regional Transportation Goals and Performance Measures: Ned Hacker, WFRC, reported that every four years the Wasatch Front Regional Council is required to prepare a Regional Transportation Plan (RTP). Following the Wasatch Front Region Council's adoption of the current RTP in May 2011, the staff began to focus on the next version – the 2015-2040 RTP. In May 2012 staff updated the Regional Council on the revised RTP process which was developed to better integrate the 2015 RTP with both the Wasatch Choice for 2040 Vision and the Regional Growth Principles.

Mr. Hacker said that over the past few months, staff has collaborated with the other three Metropolitan Planning Organizations (Cache, Dixie, and Mountainland Association of Governments), as well as UDOT, UTA, and other partners as part of a Performance Measures Advisory Committee (PMAC). To date the PMAC has met several times in an effort to refine the goals and identify performance measures to be used in developing the 2015 RTP. Mr. Hacker also noted that the requirements included in the new transportation bill – MAP-21 have also been considered and included in the goals and performance measures.

Mr. Hacker then discussed some of the 2015 RTP Goals and Performance Measures. He noted the changes recommended from the Regional Growth Committee meeting held October 18, 2012.

Mr. Andrew Gruber commented that in developing past Regional Transportation Plans there have been some performance measures but the WFRC is trying to take a more comprehensive approach with the 2015-2040 RTP. He noted that staff would like to adopt these goals and performance measures but the form of adoption allows for some flexibility. However, these goals and performance measures set some guidance for us as we move forward. There is still work to be done to determine exactly how these goals and measures will be used in the development of the Regional Transportation Plan.

Commissioner Jan Zogmaister moved to approve the 2015 RTP Goals and Performance Measures as presented and discussed, to guide the Regional Transportation Plan process with the intent to achieve an improved transportation system. Mayor Tom Dolan seconded the motion and the motion unanimously passed.

Information—Wasatch Choice for 2040 Update: Ted Knowlton, WFRC, provided an update on the semi-annual fall Wasatch Choice for 2040 Consortium meeting held on September 27, 2012. The meeting featured UTA Board Chair and State Representative Greg Hughes and Robert Grow, President and CEO of Envision Utah, as keynote speakers. He noted that all Consortium presentations are available on the Wasatch Choice for 2040 website at www.wasatchchoice2040.com for anyone interested in learning more.

Mr. Knowlton said that within the Wasatch Choice for 2040 grant a variety of tools and resources are being developed to assist local jurisdictions in their local planning efforts. These tools and resources include a state of the practice scenario planning computer program – Envision Tomorrow Plus, a model zoning code – form-based code, and templates for involving the community in planning efforts – catalytic sites.

Mr. Knowlton reported that one of the newest tools to be developed will focus on helping jurisdictions craft local plans that minimize barriers to their desired development. He said this “implementing centers” tool will help cities understand how to calibrate regulations to market demand and minimize other hurdles to desired development, including funding and environmental barriers.

As part of the discussion it was suggested that the term “implementing centers” be reconsidered and that a term that helps people visualize what is actually being suggested. Mr. Knowlton said they are open to suggestions and said that this tool is just one of a variety of tools that all fit together to assist local governments in their planning efforts.

Transportation Committee (Trans Com)

ACTION—Board Modifications 2013-2018 Transportation Improvement Program: Ben Wuthrich, WFRC, reported that WFRC had received requests to modify the current 2013-2018 Transportation Improvement Program (TIP). The modifications require action from the Regional Council and the Transportation Commission but do not require a new conformity analysis or 30-day public comment period. Mr. Wuthrich reviewed the modifications and noted that a copy of the revised 2013-2018 TIP Amendment One was included in member packets.

Mayor Darrell Smith moved to approve the Resolution to modify the 2013-2018 Transportation Improvement Program as requested. The motion was seconded by Mayor JoAnn Seghini and passed unanimously. A copy of the Resolution is available in the Council offices.

Air Quality Committee Report

Information—Air Quality Score Card: Kip Billings, WFRC, presented the semi-annual report of observed air quality conditions along the Wasatch Front based on Division of Air Quality (DAQ) air monitor data. He reported that WFRC tracks pollution levels using the Air Quality Scorecard, a shorthand grading system fashioned by WFRC, which assigns a grade according to how many of the four monitored pollutants are currently meeting the National Ambient Air

Quality Standards (NAAQS). The fall season marks the end of summer ozone conditions. He called attention to the information included in member packets for Box Elder, Davis, Salt Lake, and Weber Counties and noted that each of the four counties are meeting National Ambient Air Quality Standards for carbon monoxide (CO), coarse particulate matter (PM₁₀), and ozone (O₃), but each fails the standard for fine particulate matter (PM_{2.5}). Therefore each of the four counties receives a letter grade of “B”. He also said that Tooele County is meeting federal air quality standards for all four monitored pollutants and receives a letter grade of “A”.

Information—State Implementation Plan PM_{2.5}: Mr. Billings discussed the following PM_{2.5} SIP Timeline for the Salt Lake non-attainment area:

- Public Comment for the document will be October 31, 2012. Public comment period included public hearings held in various counties throughout the region.
- DAQ will respond to public comments through the month of November.
- DAQ will present a final draft of the SIP to the Utah Air Quality Board December 5, 2012
- DAQ will submit the approved document to EPA in December 2012

Mr. Billings said that the SIP the Division of Air Quality is preparing – is termed a “Commitment SIP” as it doesn’t quite show attainment at this point. He noted that DAQ will have one year to identify further emission reductions in the Salt Lake Area of about 4.1 tons daily in order to reach attainment.

Mr. Billings reported that the Division of Air Quality, with support from WFRC staff, is preparing a new section of the SIP to address fine particulate matter (PM_{2.5}) pollution. The final plan will include motor vehicle emission budgets (MVEB) for emissions of NO_x exhaust particulate (PM_{2.5}), and volatile organic compounds (VOC). Projected mobile source emissions for all future years contained in the WFRC transportation plan must not exceed the MVEBs in the SIP.

Active Transportation Committee Report

Information—Update on Committee Activities: Commissioner Louenda Downs reported that the Active Transportation Committee was formed to provide a forum for discussion of issues relating to bicycle and pedestrian facilities and other alternative transportation modes across the Wasatch Front. She said that the Committee will facilitate collaboration among diverse stakeholders in identifying needs and recommending policies for active transportation. The Committee is made up of elected officials and staff from Weber, Davis, Salt Lake, and Utah Counties, Ogden City, Fruit Heights, Salt Lake City, the Utah Department of Transportation (UDOT), the Utah Transit Authority (UTA), and staff from both the Mountainland Association of Governments (MAG) and the Wasatch Front Regional Council (WFRC).

Commissioner Downs briefly reviewed the three main projects the Committee will focus on in the upcoming year: 1) The Utah Collaborative Active Transportation Study (UCATS) which is a joint effort between UDOT, UTA, WFRC, MAG, Salt Lake County, and Rio Tinto. The study will make recommendations in the urbanized areas for active transportation projects and priorities; 2) Complete Streets efforts to provide tools for local communities to use in accommodating different modes within the transportation network; and 3) the new federal Transportation Alternatives Program for which the Wasatch Front Regional Council is responsible for programming funds for the Salt Lake City-West Valley City and the Ogden-Layton Urbanized Areas.

Andrew Gruber then explained that originally the Active Transportation Committee had been set up in an informal way. The staff and the Committee have now identified the need to formalize the membership of the Committee and its relationship to other WFRC committees. Commissioner Downs said the Committee will work in that direction.

Executive Director's Report

Andrew Gruber, WFRC, gave a brief report on the national organizations that WFRC as a Metropolitan Planning Organization (MPO) participates in – the Association of Metropolitan Planning Organizations AMPO and the National Association of Regional Councils (NARC). He said there is a lot of value in participating in these organizations. He said that he had recently attended the annual meetings of both conferences and noted that Vice Chairman, Commissioner Bret Millburn also attended the AMPO conference.

Commissioner Millburn briefly commented on the AMPO Conference and said it was quite eye opening on a number of different perspectives. One being the sheer magnitude and challenges that we're facing with new legislation and in being able to understand the complexities of that legislation and how it impacts metropolitan planning organizations.

Mr. Gruber reported on awards recently received by WFRC:

- Kip Billings and Andy Li, WFRC, wrote a program that translates the travel model data into the data files that are required to run the motor vehicle emissions simulator model—the MOVES Model. This is what is used to generate the information about air quality impacts. Kip and Andy developed this for WFRC's use but shared it with other MPOs around the country. It has been adopted by many MPOs all over the nation. Mr. Billings presented this information at the MOVES Model User Group Web Conference and Mr. Li presented the information at the annual International Users Conference. Both Mr. Billings and Mr. Li received awards for the model development as well as for their presentation.
- Utah's Unified Transportation Plan is being recognized around the country. It was cited by the U.S. Secretary of Transportation, Ray LaHood, as a model for states to use for transportation planning. The Unified Plan recently received two awards along with our partners, UDOT, UTA and the other MPOs: 1) Quality Growth Award which is a joint award from the Governor's Office and the Quality Growth Commission and Envision Utah; and 2) an award from the Utah Chapter of the American Planning Association.

Mr. Gruber then recognized Commissioner Craig Dearden, who has served as the Council Chairman for the last two years. He thanked him for his service on the Council and expressed appreciation for his participation and leadership.

Other Business

The next Council meeting will be held on **January 24, 2013 at 2:00 p.m.**

With no further business, the meeting was adjourned at 3:20 p.m.