



WASATCH FRONT REGIONAL COUNCIL

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MINUTES

Wasatch Front Regional Council Meeting of May 24, 2012

Commissioner Craig Dearden, Chairman, called the meeting of the Wasatch Front Regional Council to order at 2:05 p.m. in the Regional Council offices at 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Members Present

Michael Allegra
Len Arave
Peter Corroon
Mike Caldwell
Kelvyn Cullimore
Craig Dearden
Louenda Downs
Richard Harris
Scott Jenkins
Michael Jensen
Brent Marshall
Bret Millburn
John Njord
John Petroff
JoAnn Seghini
Darrell Smith
Jan Zogmaister

UTA
Mayor, North Salt Lake
Mayor, Salt Lake County
Mayor, Ogden City
Mayor, Cottonwood Heights
Commissioner, Weber County
Commissioner / Utah Association of Counties
Mayor, North Ogden
Senator, Utah Senate
Councilman, Salt Lake County
Mayor, Grantsville City
Commissioner, Davis County
Utah Department of Transportation
Commissioner, Davis County
Mayor, Midvale City
Mayor, Draper City
Commissioner, Weber County

Alternate Members Present

Bill Applegarth
Carlton Christensen
Don Mathews
Scott Osborne

Mayor, Riverton City
Councilman, Salt Lake City
Councilman, Morgan County
Mayor, South Jordan City

Others Present

Joe Andrade
Roger Borgenicht
Steve Call
Nicole Christensen
Lee Davidson
Jason Davis
John Hiskey
Robin Hutcheson
Rob Jeppsen
Linda Johnson
David Kallas
Kim McVey

Citizen
Future Moves
Federal Highway Administration
Rep. Jim Matheson's Office
Salt Lake Tribune
UDOT Region 2
Sandy City
SLC Transportation
SL County Mayor's Office
League of Women Voters – Salt Lake
Utah Transit Authority
Citizen

Dave Millheim	Farmington City
Steve Pastorik	West Valley City
Larry Shepherd	Senator Mike Lee's Office
Gary Whatcott	South Jordan City
Loveit Baumgardner	WFRC Staff
Wayne Bennion	WFRC Staff
Kip Billings	WFRC Staff
Scott Festin	WFRC Staff
Andrew Gruber	WFRC Staff
Ned Hacker	WFRC Staff
Val John Halford	WFRC Staff
Doug Hattery	WFRC Staff
Jory Johner	WFRC Staff
Pam Jorgensen	WFRC Staff
Pete Kelly	WFRC Staff
Sam Klemm	WFRC Staff
Ted Knowlton	WFRC Staff
Andy Li	WFRC Staff
Eloise Thomson	WFRC Staff
Ben Wuthrich	WFRC Staff

Mayor Ralph Becker, Councilmember Tina Kelley, Mayor Mike Winder were excused from the meeting.

Welcome

Commissioner Dearden welcomed Council members and visitors and introductions were made.

Consent Agenda

ACTION—Councilman Michael Jensen moved to approve the minutes of the WFRC meeting held March 22, 2012 and the Financial Statements and Check Registers for January, February, March and April 2012. The motion was seconded by Commissioner John Petroff and passed unanimously.

Chairman's Report

Service Award: Andrew Gruber recognized Muhammad Farhan, a senior transportation modeler, and presented him with a certificate for his 10 years of service.

Public Comment

There were no public comments

Budget Committee Report

ACTION—Approve Work Program and Budgets for FY2013-FY2014: Councilman Michael Jensen reported that the budgets for FY2013 and FY2014 will see an overall decrease in expenditures from previous years of approximately 24% in each year. This is a result of the completion of several major studies requiring consultant assistance. He said that the financial contributions by the counties will remain flat.

Councilman Jensen said that there are four minor changes from the draft budget that was discussed at the March meeting. Those changes include:

- Moving grant funding from the EDA back one year to reflect anticipated date of receiving the grant (this will not affect staff's ability to complete the work as planned).
- An additional \$10,000 in consultant costs for the University of Utah National Institute for Transportation and Communities research work.
- Removing CDBG funds for staff support for the Salt Lake County Council of Governments in FY2013 consistent with Salt Lake County's notice that such funding will not be provided in FY2013.
- A small increase in anticipated salary requirements for the two new positions consistent with a staffing market analysis. The two positions include a planner to assist with mobility management and administrative support to assist with Wasatch Choice for 2040.

It was noted that the Draft Unified Planning Work Program (UPWP) that outlines the activities that the Wasatch Front Regional Council (WFRC) plans to undertake in the next two years and the draft budgets for FY2013 and FY2014 have been reviewed by the Regional Growth Committee, Trans Com, the Budget Committee, the Regional Council, and all five County Councils of Government.

Councilman Michael Jensen moved to approve the FY2013 and FY2014 Wasatch Front Regional Council Budgets and the Unified Planning Work Program and authorize the Chairman of the Council and the Chairman of the Budget Committee to execute a resolution indicating such approval. The motion was seconded by Mayor JoAnn Seghini and passed unanimously.

Regional Growth Committee

Commissioner Zogmaister provided a brief update on the following two items:

- As the WFRC updates the 2011-2040 Regional Transportation Plan adopted in May 2011 over the next three years, they work to better tie the plan to the Wasatch Choice for 2040. Four different land use and transportation scenarios will be evaluated, and the Envision Tomorrow Plus and the land use evaluation tools being developed through the HUD Sustainable Communities Grant will all be made available to the planners in the region to assist them in their planning process.
- An Active Transportation Committee has been created as a subcommittee under the Regional Growth Committee. Commissioner Louenda Downs is the chair for the committee. The ATC will be the policy committee for the Utah Collaborative Active Transportation Study (UCATs) and will be working with UDOT and UTA. They will also oversee the WFRC's complete streets efforts.

ACTION—RTP Amendments: Ned Hacker, WFRC, reported that the Wasatch Front Regional Council (WFRC) adopted the current Regional Transportation Plan-2011-2040 in May 2011. He said that although the RTP receives considerable review before being adopted, the identification of new funding sources or the rapid development of certain projects may warrant a change to the RTP. A process has been adopted by WFRC to consider such revisions.

Mr. Hacker said that staff has reviewed requests from UDOT, Murray City and Sandy City for projects to be amended to the 2011-2040 Regional Transportation Plan. He also noted that the project information had been presented and discussed at the Regional Growth Committee

meeting, RGC Technical Advisory Committee meetings, and presented and reviewed by the Davis, Weber and Salt Lake County Council of Governments. Mr. Hacker discussed each of the projects. The detailed information for each project was included in member packets and is available upon request in the WFRC offices.

Councilman Michael Jensen moved that the 2011 RTP Amendments as presented be released for public comment. The motion was seconded by Mayor Peter Corroon and passed unanimously.

Information—Wasatch Choice for 2040 Update-Zoning: Ted Knowlton, WFRC, explained that the Wasatch Choice for 2040 is our four-county vision for land use and transportation in the region. Through a Sustainable Communities Planning Grant from HUD, a consortium with partners including UTA, UDOT, the University of Utah, Salt Lake County, Envision Utah and WFRC is working to develop tools and resources that local governments may use in their planning processes. These are tools and resources that can help them explore ways to reduce travel demand in their city.

Mr. Knowlton reported that WFRC and the project sponsors are creating templates of an increasingly popular zoning technique known as *form-based codes*. He said that form-based codes are intended to promote a vision, provide more clarity and a streamlined process, and focus more on placement and design of buildings and how they relate to the street.

Mr. Knowlton said that the Form Based Code Model and Manual anticipated completion date is October 2012. The model code is a resource for communities interested in the form-based code approach and the manual is a guide to help communities apply the model code. Mr. Knowlton noted that staff would be available to make presentations to planning commissions, city councils and others interested in learning about and using this new tool.

Air Quality Committee Report

Information—Air Quality Scorecard: Kip Billings, WFRC, said in the spring and fall of each year, the WFRC Air Quality Committee reviews air quality monitoring data provided by the Utah Division of Air Quality. Spring marks the end of the winter inversion season during which elevated levels of carbon monoxide (CO) and particulate matter (PM_{2.5} and PM₁₀) pollution occur. The fall of the year marks the end of summer weather that is conducive to elevated levels of ozone (O₃).

Mr. Billings reviewed the WFRC's Air Quality Scorecard for Davis, Salt Lake, Tooele, and Weber Counties. The scorecard reports the observed pollution concentrations compared to the National Ambient Air Quality Standards for four pollutants: CO, PM_{2.5}, PM₁₀, and O₃. Mr. Billings assigned a letter grade based on how many of the four pollution standards are being met in each county. He briefly discussed the air quality grades for each county. He also noted that Box Elder County will be added to this reporting in the future as it is now part of the Ogden-Layton urbanized area and also part of the Salt Lake PM_{2.5} non-attainment area.

Mr. Billings also reported that the State Division of Air Quality is working on the State Implementation Plan (SIP) related to particulate matter 2.5 microns or smaller in size (PM_{2.5}). The Wasatch Front Regional Council supports that SIP development by providing current and projected inventories of the mobile source emissions. The required completion date for the SIP is December 2012. Mr. Billings said that the Division of Air Quality is looking at different strategies for reducing emissions to the point where they can report to EPA that they have a

sound plan for meeting the standard. He said the SIP must show how the state will attain the standard by 2019. He pointed out that projected emissions from vehicles will be 50% lower in 2019 than they were in 2008. The majority of that reduction is due to improved emission standards on vehicles, cars and particularly the trucks, the emission testing programs that are throughout the region as well as the investment in transit that takes some of vehicles off the roads.

Mr. Gruber noted that if we are unable to meet the federal government air quality standards it may have a direct impact on how we are able to spend the funds that flow to our State from the federal government for transportation.

Following the discussion on the PM_{2.5} standard, Mr. Gruber said that Kip would put together information on the Division of Air Quality PM_{2.5} SIP Process and email to members of the Council in order to clarify questions that were raised about the process for developing the State Implementation Plan for PM_{2.5} pollution.

Transportation Committee (Trans Com)

ACTION—Board Modifications 2012-2017 Transportation Improvement Program: Ben Wuthrich, WFRC, reported that a request had been received from the Utah Department of Transportation to modify the current 2012-2017 Transportation Improvement Program (TIP). The request is to program projects using additional funding made available by the Legislature and other sources. This modification requires action from the Regional Council and the Transportation Commission but does not require a new conformity analysis or 30-day public comment period. Mr. Wuthrich reviewed the modifications and noted that a copy of the revised 2012-2017 TIP Amendment Four was included in member packets.

Councilman Michael Jensen moved to approve the Resolution to modify the 2012-2017 Transportation Improvement Program as requested. The motion was seconded by Commissioner Jan Zogmaister and passed unanimously. A copy of the Resolution is available in the Council offices.

ACTION—Approve STP/CMAQ Projects for 2013-2018 TIP: Mr. Wuthrich reported that the Wasatch Front Regional Council is responsible for programming Surface Transportation Program (STP) and Congestion Mitigation/Air Quality Program (CMAQ) funds for the Salt Lake and Ogden-Layton Urbanized Areas. He said that WFRC staff have met with staff of the local governments in all three counties (Davis, Weber and Salt Lake) along with the staff from UDOT and UTA and have presented to all three counties Council of Governments the new projects to be added to the STP and CMAQ Programs.

Mr. Wuthrich reviewed and discussed the list of STP projects submitted for funding and said that the annual apportionments for STP funds are projected to be approximately \$16,500,000 through the year 2018 in the Salt Lake area and \$7,800,000 in the Ogden-Layton Area. He said that because of prior years of programming conservatively and project cost savings, there is an estimated \$21,700,000 available for the year 2018 in the Salt Lake Area to program, and \$9,230,000 available in the Ogden-Layton Area for programming.

Mr. Wuthrich reviewed and discussed the list of projects for the CMAQ Program that was also included in member packets. He said that the annual apportionments for CMAQ funds are projected to be approximately \$5,057,000 through the year 2018 with \$4,600,000 available to program in the Salt Lake Area and \$2,493,000 anticipated apportionment in the Ogden-Layton

Area with \$2,900,000 available to program.

Mayor Darrell Smith said that at the April 19 Trans Com meeting, the Committee reviewed the results of the evaluation process and the recommendations from the Salt Lake and Ogden-Layton Technical Committees (TAC) and made recommendations for the 2013-2018 STP and CMAQ funds.

Councilman Michael Jensen moved to approve the STP and CMAQ projects recommended by Trans Com be added to the 2013-2018 STP and CMAQ Programs. Commissioner Bret Millburn seconded the motion and the motion passed unanimously.

Executive Director's Report

Mr. Andrew Gruber reported on the following:

- Federal Transportation Bill – Mr. Gruber, WFRC, reported that a House Conference Committee has been formed and is actively working to try to come up with a multi-year transportation bill. He said that the WFRC, local governments, UDOT, UTA, the Chamber of Commerce, the League of Cities and Towns, the Association of Counties, collectively got together and identified their priorities – stability of funding and streamlining some of the programs and processes. He also noted that local governments have specifically expressed that the voice of local communities in the transportation decision-making process has to continue to be strong. These priorities were communicated to Utah's Congressional delegation. More updates to come as information becomes available.
- 2010 Census – Mr. Gruber reported that information from the 2010 census is showing that Utah is still one of the fastest growing States. However, new projections from the Government Office of Planning and Budget are about 10% lower than previous projections for 2040. Staff will look at what the potential implications are in regard to transportation planning.

Mr. Gruber briefly discussed the changes in the urbanized area boundaries. The changes include: 1) the inclusion of part of Box Elder County, including Brigham City in the Ogden-Layton Urbanized Area; and 2) changing the name of the Salt Lake City Urbanized Area to the Salt Lake City-West Valley City Urbanized Area. Mr. Gruber said that staff has begun conversations with Box Elder County, the Bear River Association of Governments, UDOT, UTA, and the Federal Highway Administration to determine the implications of these changes and to make sure Box Elder County is included in the transportation planning process.

- Economic Development – Mr. Gruber said there is an inter-play between the decisions we make in transportation investment and the state of our economy. At a planning level we are trying to consider the economic impacts of our decisions as much as possible. There are two things we are working on: 1) Working collaboratively with UDOT, UTA and MAG to pool some resources to understanding economic impacts of particular transportation improvements; and 2) Working with a broader coalition of organizations, including business associations such as the Salt Lake Chamber of Commerce, to better understand the impact of the transportation investments we've already made and what the impact will be going into the future. This effort will evaluate the impact on our economy if we implement the Unified Plan and what happens if we don't.

- WFRC Staffing and Interns – Mr. Gruber introduced Peter Kelly, Austin Dent, Logan Johnson, and Julia Reynolds as WFRC interns. Pete will be doing traffic counts and intersection delay analysis to support our efforts to prioritize local CMAQ projects. Austin is working on modeling and data, Logan is working on economic development, and Julia is working on long range planning and public outreach. He also introduced Ali Oliver who was an intern for the past year and with the adoption of the new budget will become a member of WFRC staff working in mobility management.

Other Business

The next Council meeting will be held on **August 23, 2012 at 2:00 p.m.**

With no further business, the meeting was adjourned at 3:40 p.m.