

MINUTES

Wasatch Front Regional Council Meeting of May 26, 2005

Mayor Corroon, Acting Chairman, called the meeting of the Wasatch Front Regional Council to order at 3:05 p.m. in the Regional Council offices at 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Members Present

Byron Anderson	Mayor, Grantsville
Janice Auger	Mayor, Taylorsville
Peter Corroon	Mayor, Salt Lake County
Tom Dolan	Mayor, Sandy
Daniel B. Hancock	Councilman, Morgan County
Jerry E. Larrabee	Mayor, Woods Cross
Kent Money	Mayor, South Jordan
JoAnn B. Seghini	Mayor, Midvale
Jerry Stevenson	Mayor, Layton

Members Not Present

Ross C. Anderson	Mayor, Salt Lake City
Ken Bischoff	Commissioner, Weber County
Bruce Burrows	Mayor, Riverdale
Camille Cain	Commissioner, Weber County, Rep. of UAC
Dave Connors	Mayor, Farmington
Craig L. Dearden	Commissioner, Weber County
George Garwood, Jr.	Mayor, South Ogden / ULCT
Matthew Godfrey	Mayor, Ogden
Robert Grow	Representative, Envision Utah
Michael H. Jensen	Councilman, Salt Lake County
Dannie R. McConkie	Commissioner, Davis County
Dennis Nordfelt	Mayor, West Valley City

Alternate Members Present

Carlton Christensen	Councilman, Salt Lake City
J. Lynn Crane	Mayor, Herriman
Wes C. Losser	Mayor, South Salt Lake
Bryan Holladay	Mayor, West Jordan

Others Present

Phil Bates	Utah Department of Public Safety
D.J. Baxter	Salt Lake City
Loveit Baumgardner	WFRC Staff
Wayne Bennion	WFRC Staff
Ed Blaney	WFRC Staff
Roger Borgenicht	Future Moves
Shaunna Burbidge	Envision Utah
Jan Buttrey	Utah Department of Health – Emergency Medical Services
Chuck Chappell	WFRC Staff
Carol Doty	IdleAire Technologies Corp.
LaNiece Dustman	WFRC Staff
Brian Garrett	Utah DPS
Sharon Gray	WFRC Staff
Ned Hacker	WFRC Staff
Doug Hattery	WFRC Staff
Cheryl Heying	Utah Division of Air Quality
Ahmad Jaber	UDOT
Sam Klemm	WFRC Staff
Randy Lamoreaux	Parsons Brinckerhoff
Mitch McKee	Utah DPS
Glenn J. Mecham	Senator Bob Bennett
Ron Morris	Utah State Fire Marshal
Ed Pugsley	Intern, WFRC Staff
George Ramjouw	WFRC Staff
Paula Lee Roberts	WFRC Staff
Eloise Thomson	WFRC Staff
Russell Weeks	Salt Lake City Council Staff
Verdi White II	Utah Dept. of Public Safety – Div. of Homeland Security
Ben Wuthrich	WFRC Staff

Mayor Corroon welcomed those in attendance and asked all in attendance to introduce themselves. Mayor Nordfelt, Mayor Connors, Commissioner McConkie, Mayor Ross Anderson, Commissioner Bischoff, Mayor Burrows, Commissioner Dearden, Councilman Jensen, and Commissioner Cain were all excused from the meeting.

Consent Agenda

ACTION on the minutes of the WFRC meeting of April 28, 2005: Mayor Dolan moved to approve the minutes of the WFRC meeting of April 28, 2005. The motion was seconded by Mayor Stevenson and passed unanimously.

ACTION on the financial statements and check registers for February, March, and April, 2005: Mayor Auger moved to approve the financial statements and check registers for February, March, and April, 2005. The motion was seconded by Mayor Dolan and passed unanimously.

Chairman's Report

Report from Morgan COG: Councilman Hancock gave a brief presentation on Morgan County and stated that it is a great place to live. Morgan County's population is approximately 7,500 and currently has an 8% rate of growth, mostly in the Mountain Green area. He stated that Morgan County appreciates being a part of the Wasatch Front Regional Council and noted that Morgan County is especially grateful for the road studies that have been done for them and the Community Development Block Grant (CDBG) program. He explained a housing program that Morgan County is participating in with All Homes, a property management company, which will provide housing for teachers, law enforcement personnel, etc.

Councilman Hancock stated that Morgan County has had meetings with Utah Transit Authority with the hope of providing bus service for Morgan County. However, although Morgan County is growing and their schools are full, they don't have the population to justify bus service.

Councilman Hancock stated that although the streams in Morgan County are full there hasn't been much flooding.

Budget Committee Report

Unified Planning Work Program and Budget: Councilman Hancock reported that the Budget Committee met prior to the Council meeting to discuss the FY06 Budget and Work Program. Copies of the FY06 Budget and the Work Program Summary, Final Draft were included in Council members' packets. Councilman Hancock noted that this budget includes a 5% increase in local contributions over the previous year to enable WFRC to meet its federal fund matching requirements. He stated that the Budget Committee recommends approval of the FY06 Budget and the Final Draft Work Program Summary.

Councilman Hancock then moved to approve the FY06 Budget and the Final Draft Work Program Summary. The motion was seconded by Mayor Larrabee and passed unanimously.

Regional Growth Committee (RGC) Report

Draft Growth Principles: Mayor Corroon asked Mr. Ramjoue' to discuss the *draft* Growth Principles.

Mr. Ramjoue' reported that both the Regional Transportation Plan and visioning processes have a goal calling for the development of regional growth principles, which could to serve as guidelines to local governments in implementing the regional transportation plan. He noted that

since the completion of the stakeholder workshops, the Regional Growth/Steering Committee has recently focused its attention on the development of draft growth principles using the inputs from the workshop survey and table top exercise and from the staff of the Regional Council and Envision Utah. He stated that based on this information, the Committee has been able to develop a set of draft principles that could be considered and commented on by the Regional Council and others. He stated that it has taken a lot of time to get to this point and noted that the draft principles are unique to our area.

Mr. Ramjoue' stated that the *draft* principles are still subject to changes, refinement, additions, and subtractions, and noted that they will be considered for approval at the next Wasatch Front Regional Council meeting. He asked Council members to send their comments or concerns relating to the *draft* principles to him at the Regional Council offices, or to the staff of Envision Utah. He noted that the principles are broad goals which could help to create a better urban and social environment for people living in our region. He stated that in the future, strategies will be developed to help implement these principles.

Mr. Ramjoue' distributed copies of the Wasatch Choices 2040 Growth Principles – A Working Draft, as developed in the May 19, 2005, Steering Committee meeting, to those in attendance. The *draft* Wasatch Choices 2040 Growth Principles include the following:

TRANSPORTATION

- Anticipate future technologies and markets (demand) when designing the regional transportation system.
- Provide regional mobility and a variety of interconnected transportation choices that link jobs, homes, and educational and activity centers.
- Coordinate transportation decisions with schools and educational centers.

LAND USE

- Land use planning and decisions are a function of local Governments.
- Encourage local land use planning and policy to be consistent with these principles.
- Integrate local land use and transportation planning with regional transportation systems and plans.

ENVIRONMENT

- Protect, preserve and enhance the environment.
- Preserve and enhance the aesthetic beauty of our natural and built environment.
- Minimize impacts to:
 - o Open Space
 - o Agriculture
 - o Groundwater recharge areas
 - o Wetlands
 - o Wildlife habitat
 - o Water quantity and quality
 - o Air quality

- o Recreational areas
- o Watershed
- Promote conservation of energy and water and regionally significant critical lands.

CULTURAL HISTORIC VALUES

- Preserve cultural diversity, historical buildings, landscapes and features.
- Promote unity and cohesiveness while valuing diversity.
- Promote a sense of community.

PUBLIC HEALTH AND SAFETY

- Provide safe transportation and infrastructure systems.
- Promote interconnected access for police and emergency services.
- Plan communities for active and healthy living.
- Provide for a safe and adequate water supply.

HOUSING

- Provide housing for all ranges of life stages, households and incomes.

INFRASTRUCTURE

- Public infrastructure should be cost effective, efficient, affordable and adequately maintained.
- Promote mixed use development and redevelopment, utilizing existing infrastructure and resources where feasible.

COLLABORATION AND IMPLEMENTATION

- Promote local and regional cooperation and coordination among governmental, business, and community organizations.
- State and local tax policies should be consistent with quality growth.

ECONOMY

- Transportation and land use decisions should foster a robust economy.
- Coordinate economic development activities to strengthen our region's competitiveness in the global economy.
- Strengthen Utah's role as the Crossroads of the West....

Mr. Ramjoue' noted that a 36 question public opinion survey has been developed which will be completed by Dan Jones to get public input on the *draft* growth principles. Copies of the survey questions were distributed to those in attendance.

Transportation Committee Report

Action on requests to amend the 2004-2008 TIP: Mayor Corroon asked Mr. Hattery to discuss the requests to amend the 2004-2008 Transportation Improvement Program (TIP).

Mr. Hattery reported that the four requests have been received to amend the 2004-2008 Transportation Improvement Program, as follows:

- 1) The Utah Transit Authority has requested that the 2004-2008 Transportation Improvement Program be amended to identify the extension of light rail transit from the Delta Center to the Intermodal Center in Salt Lake City as a separate project and to change the funding source for the project. This project is included in the currently approved TIP as part of the larger Intermodal Center project using Federal Transit Administration (FTA) Section 5309 Bus funds. FTA has indicated that this project is not eligible for Section 5309 Bus funds, but must be funded with Section 5309 New Starts funds. FTA has also agreed that UTA can use \$3,600,000 in New Starts funds remaining from UTA's Light Rail Medical Center Extension project on the Intermodal Center Extension project. The total cost of the light rail extension is \$33,800,000. UTA's request is that the TIP include \$3,600,000 in FTA Section 5309 New Starts funding in 2005 for this project. These funds will be matched by \$2,400,000 in local funds. The remainder of the necessary \$27,800,000 in funding will be on a 50 percent federal/50 percent local basis in future years.
- 2) The Utah Department of Transportation has requested two amendments to the 2004-2008 TIP. The first is to include additional funding for the Mountain View Corridor Environmental Impact Study (EIS) to allow for the study of the feasibility of a toll facility in the corridor. The 2004-2008 TIP included \$3,000,000 in Salt Lake Area Surface Transportation Program (STP) funds in the year 2005 along with other funding for the EIS. UDOT is requesting that \$2,500,000 in Minimum Guarantee Funds and an additional \$500,000 in Salt Lake Area STP funds be programmed in 2005 to allow for completion of the EIS.
- 3) UDOT's second proposed amendment is to program \$450,000 in STP-Safety funds to extend the limits of a median barrier installation project. The new project limits are from North Kaysville to 4400 South in Riverdale.
- 4) Clearfield is requesting that \$2,800,000 in Ogden-Layton Area Surface Transportation Program (STP) funds be programmed in 2005 for making repairs to a railroad overpass on Center Street. This overpass was built two years ago with federal and local funding. Since that time, the fill on the approaches to the structure has failed. A consultant study completed for Clearfield indicated that the contractor and construction engineering firm for the project were at fault for the failure. Clearfield is pursuing a claim with the contractor and the engineering firm to recover the cost to make the necessary repairs. In the meantime, Clearfield has requested that STP funds be available to pay for the needed work. If these STP funds are needed, any money recovered from the responsible parties will be returned to the STP Program.

Mr. Hattery noted that these amendments are considered administrative amendments to the TIP, since they only involve changing the funding source or increasing the funding for projects

already on the TIP. He stated that no public comment period is required and no new conformity analysis is needed.

Mr. Hattery stated that Trans Com recommended approval of the proposed amendments for UTA, Clearfield, and UDOT's Mountain View Corridor projects at its meeting on May 12. He noted that the second UDOT request was received after Trans Com's meeting. Copies of UTA's letter requesting an amendment, UDOT's letter requesting an amendment, and Clearfield's letter requesting STP funding, along with copies of a Resolution approving the amendment to the 2004-2008 TIP were included in Council members' packets.

In answer to a question by Mayor Auger, Mr. Hattery stated that an agreement will be drafted for Clearfield's project stating that the federal funds are intended to allow Clearfield to make the needed repairs and that any money recovered from the contractor and engineering firm for the project would be returned to the federal program. Mr. Hattery added that there is a good chance for recovery of the money.

In answer to a question by Mayor Corroon, Mr. Hattery stated that design work is underway on the TRAX project from the Delta Center to the Hub, and a date hasn't been set for construction to start on the project. Councilman Christensen added that they hope to have the line in place by the time Commuter Rail is running.

Council members discussed the request for additional funding for the Mountain View Corridor Environmental Impact Study (EIS) to allow for the study of the feasibility of a toll facility in the corridor. Mr. Hattery stated that part of the cost includes engineering, studying risks and how to minimize risks, and determining a schedule for the project. Mr. Chappell added that \$1.8 million will be used to finance the study of tolling and collection booths. In answer to a question, Mr. Chappell noted that if passed, the \$10 increase in motor vehicle registration for corridor preservation would be a huge bonus for making projects like this feasible.

Mayor Dolan moved to authorize the Chairman and Executive Director to sign the Resolution approving the request to amend the 2004-2008 TIP, as listed above. The motion was seconded by Mayor Seghini and passed unanimously.

Review of 2004 obligations of federal highway and transit funds: Mr. Ben Wuthrich reported that the Transportation Equity Act for the 21st Century (TEA-21) requires that a report be made to the Regional Council and made available to the public on the funds that were obligated on federal highway and transit projects for each fiscal year. He stated that the Council's staff, with the help of the Utah Department of Transportation (UDOT) and the Utah Transit Authority (UTA), prepared the list of projects that received federal funding during fiscal year of 2004. Copies of the list of projects obligating federal highway and transit funds were included in Council members' packets. An updated list of the projects was distributed to Council members at the meeting.

Mr. Wuthrich briefly reviewed the projects and noted that some of the largest highway projects that received obligations during the fiscal year include 12300/ 12600 South from 700 East to

Bangerter Highway, 7800 South from Bangerter Hwy to 1300 West, and I-15 from 10800 South to 600 North in Salt Lake County, Syracuse Road from Main to 1000 West and from 1000 West to 2000 West in Davis County, and 2700 North from US-89 to Washington Blvd. and US-89 from Wall Ave. to 2700 North in Weber County. He stated that projects receiving federal transit funding during the fiscal year included the preventative maintenance program, light-rail vehicle purchase and rehabilitation, bus and van purchases, the Commuter Rail DEIS, and the Medical Center LRT.

APPROVAL of 2006-2010 Surface Transportation Program (STP) & APPROVAL of 2006-2010 Congestion Mitigation/Air Quality (CMAQ) Program: Mr. Ben Wuthrich reported that the Wasatch Front Regional Council is responsible for programming the Urban Surface Transportation Program (STP) funds and Congestion Mitigation/Air Quality Program (CMAQ) funds for the Salt Lake and Ogden/Layton Urbanized Areas. He stated that the annual apportionments for STP funds are projected to be approximately \$13,250,000 through the year 2010 in the Salt Lake Area and \$6,240,000 in the Ogden-Layton Area. He reminded Council members that it has been two years since the Regional Council last updated the Programs. Therefore, over \$35,000,000 is available for the years 2009 and 2010 in the Salt Lake Area, and \$17,000,000 is available in the Ogden/Layton Area. He stated that the annual apportionments for CMAQ funds are projected to be approximately \$6,150,000 through the year 2010 in the Salt Lake Area and \$3,000,000 in the Ogden/Layton Area. Over \$19,000,000 is available for the years 2009 and 2010 in the Salt Lake Area, and \$10,600,000 is available in the Ogden/Layton Area. Copies of a list of projects submitted for consideration along with spreadsheets showing the Technical Committee's and Trans Com's recommendations for the STP and CMAQ Programs for the Salt Lake and Ogden/Layton Areas were included in Council members' packets. An updated list of the projects was distributed to Council members at the meeting.

Mr. Wuthrich reported that in the fall of 2004, the WFRC staff requested that potential project sponsors submit letters of interest applying for the available STP and CMAQ funds. He stated that a field review of the projects was conducted in February.

Mr. Wuthrich explained the project ranking process which was developed to provide an objective way to evaluate STP projects. He stated that this process identified a set of weighted criteria to be used, including current and future traffic volumes, accident rates, pavement condition, and cost. He noted that for CMAQ projects, the staff and Technical Committees have used a project ranking process developed several years ago to provide an objective way to evaluate projects. This process identified a set of weighted criteria to be used, including reduction in emissions, reduction in travel delay, cost, and other criteria. Mr. Wuthrich noted that after the discussion on the process at Trans Com, the evaluation process was refined.

In response to questions from Trans Com about the Truck Electrification project in the draft CMAQ program, Randy Lamoreaux from Parsons Brinckerhoff distributed copies of a presentation by IdleAire Technologies Corporation to those in attendance. He explained that the Salt Lake City area proposed CMAQ project is sponsored by UDOT. He stated that the project can be scaled to fit available funding and preferred locations.

Ms. Carol Doty from IdleAire Technologies Corporation briefed the Council on problems created by idling trucks and the enthusiastic support they are receiving for their idle reduction projects. She noted that idle reduction improves air quality, and the emission reductions are significant. She stated that IdleAire projects are ready to go and can be installed and operational within 120 days of funding execution. She reported that their company looks at large truck stops that have at least 100 parking spaces.

Ms. Doty stated that IdleAire currently has 23 locations nationwide. She stated that the technology is a proven solution. If Council members have any questions, they can contact Carol Doty at IdleAire Technologies Corporation at (865)342-3606 or by e-mail at cdoty@idleaire.com. Questions can also be answered by Randy Lamoreaux at Parsons Brinckerhoff at (801)262-3735 or by e-mail at lamoreaux@pbworld.com.

Council members discussed the IdleAire project. In answer to a question relating to the procurement process, it was explained that IdleAire is the only vendor in the country for this project. Mr. Wuthrich also explained that CMAQ funds are very unique as they allow public and private funds to be used, if the project reduces emissions.

Mayor Dolan moved to approve both the draft 2006-2010 STP Program and the draft 2006-2010 CMAQ Program and to include them in the draft 2006-2010 Transportation Improvement Program to be made available for public review. The motion was seconded by Councilman Christensen and passed unanimously.

APPROVAL of draft 2006-2010 TIP for public review: Mr. Wuthrich reported that the Wasatch Front Regional Council is responsible for developing a Transportation Improvement Program (TIP), which is a five-year program of highway and transit projects funded by federal, state, and local revenues. The WFRC staff has worked with the Utah Department of Transportation (UDOT), the Utah Transit Authority (UTA), and the cities and counties in the region to compile the list of proposed projects for inclusion in a 2006-2010 TIP. Included in the draft TIP are the proposed Surface Transportation Program (STP) and Congestion Mitigation/Air Quality (CMAQ) programs, State and other Federal-Aid highway programs proposed by UDOT, and Federal Transit projects proposed by UTA. He stated that funding for projects identified by the legislature to receive Centennial Highway Funds (CHF) and to use the 1/4 of a 1/4 sales tax funds in Salt Lake County are also included. Copies of the summary of the proposed 2006-2010 TIP for the Salt Lake and Ogden/ Layton Areas were included in Council members' packets.

Mr. Wuthrich explained that federal regulations require that the TIP be approved by local elected officials serving on the Regional Council, that the public also be given an opportunity to review and comment on the TIP, that the TIP be financially constrained, and that the TIP be found to conform with state air quality plans. He noted that the WFRC staff is working to complete the conformity finding of the TIP by early June. In answer to a question, Mr. Wuthrich explained the air quality standards and stated that the WFRC staff expects to be able to show that the 2006-2010 TIP conforms to state air quality plans. Mr. Hattery noted that the standards haven't been violated for at least the past 13-14 years.

Mr. Wuthrich reported that Trans Com reviewed the draft proposal at its meeting on May 12, 2005, and recommended that the Regional Council make it available for public review.

Mayor Auger moved to approve the draft TIP and the conformity analysis for the TIP for public review, which will allow a final 2006-2010 TIP to be approved by the Regional Council in August.

The motion was seconded by Mayor Seghini and passed unanimously.

Jurisdictional Transfers: Mr. Hattery announced that a Legislative Task Force will be established to work with UDOT on the jurisdictional transfer of state roads. He noted that Mayor Corroon has been nominated as a member of the Task Force to represent the Regional Council. He stated that a list of roads and maps has been developed by UDOT, and will be forwarded to the Task Force members by the end of June. The Task Force will make their recommendations by November 2005.

Utah Homeland Security Strategy

Mr. Verdi White, Director of Utah's Department of Public Safety's Division of Homeland Security, reported on the purpose, the historical perspective, and the organization of Utah Homeland Security. He explained that the state's homeland security strategy. Mr. White explained that the state's operational role. He distributed copies of the Utah Homeland Security Strategy to those in attendance.

Mr. Mitch McKee, from the Utah Department of Public Safety, reported on the Utah Criminal Intelligence Center.

Mr. Phil Bates, from the Utah Department of Public Safety, reported on the Department's technology and communications.

Mr. Brian Garrett, from the Utah Department of Public Safety, reported on the Department's Emergency Services.

Mr. Ron Morris, from the Utah State Fire Marshal's Office, reported on their investigations and fire prevention. He also provided information on the State Fire Training Officer.

Ms. Jan Buttrey, from the Utah Department of Health, reported on the Department of Health's Homeland Security Grants, and presented a preview of what the Department is doing.

Executive Director's Report

Water Committee Meeting Report: Mr. Chappell briefly reported on the Water Supply Committee meeting held on May 10, 2005. He noted that even with all of the additional snow this year on the watersheds feeding into the Great Salt Lake, after withdrawal for agricultural,

industrial, and municipal uses, the Great Salt Lake is expected to only rise by one foot over its maximum level in 2004. He stressed the importance of information sharing and coordination of planning for the future water supply, transportation and water reclamation systems. He stated that the Wasatch Front Regional Council will continue their tradition of holding an annual Water Committee meeting each year.

Mr. Chappell reported on the importance of synchronization between WFRC, MAG, and UTA relating to the Regional Transportation Plan (RTP) process and UDOT's Statewide Transportation Plan. He noted the importance of combining efforts to estimate the amount of funding needed in the future.

Mr. Chappell reported that Ahmad Jaber, Director of UDOT's Program Development Department, will be making presentations to agencies all over the state including WFRC, JP'AC, and COGs, relating to UDOT's project ranking process.

Mr. Chappell reported that he met with Lt. Governor Gary Herbert and felt he has an aggressive approach to transportation planning. He stated that the Lt. Governor will be holding meetings around the state in the near future relating to transportation needs.

Mr. Chappell noted that because one source of funds won't address the transportation needs of our region, he felt that there ought to be a regional source of funding. He asked Council members to think about what transportation questions they would like answered as the Regional Transportation Plan is prepared. He stated that the staff would design the analytical process to answer their questions.

Public Comment

There were no public comments.

Other Business

The next meeting of the Wasatch Front Regional Council will be held on August 25, 2005.

There being no further business, the meeting was adjourned at 4:45 p.m.