

MINUTES
Wasatch Front Regional Council
Meeting of August 26, 2004

Commissioner Burton, Chairman, called the meeting of the Wasatch Front Regional Council to order at 3:12 p.m. in the Regional Council offices at 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Members Present

Janice Auger	Mayor, Taylorsville
Ken Bischoff	Commissioner, Weber County
Glen H. Burton, Chair	Commissioner, Weber County
Dave Connors	Mayor, Farmington
Michael J. Cragun	Commissioner, Davis County
Tom Dolan	Mayor, Sandy
George Garwood, Jr.	Mayor, South Ogden / ULCT
Robert Grow	Representative, Envision Utah
Michael H. Jensen	Councilman, Salt Lake County
Kent Money	Mayor, South Jordan
Fred Oates	Mayor, Harrisville
JoAnn B. Seghini	Mayor, Midvale
Jerry Stevenson	Mayor, Layton

Members Not Present

Ross C. Anderson	Mayor, Salt Lake City
Matthew Godfrey	Mayor, Ogden
Daniel B. Hancock	Councilman, Morgan County
Dannie R. McConkie	Representative, UAC / Alternate
Dennis Nordfelt	Mayor, West Valley City
Carol Page	Commissioner, Davis County
Charlie Roberts	Mayor, Tooele
Nancy Workman	Mayor, Salt Lake County

Alternate Members Present

Carlton Christensen	Councilman, Salt Lake City
Bryan D. Holladay	Mayor, West Jordan
Wes Losser	Mayor, South Salt Lake
Darrell H. Smith	Mayor, Draper

Press Present

Lisa Roskelley	Standard Examiner
Doug Smeath	Deseret Morning News
Nicole Warburton	Salt Lake Tribune

Others Present

Mike Allegra	UTA
Bret Anderson	UDOT
D.J. Baxter	Salt Lake City
Loveit Baumgardner	WFRC Staff
Annette Call	Congressman Chris Cannon
Steve Call	FHWA
Chuck Chappell	Director, WFRC
LaNiece Dustman	WFRC Staff
Kevin Fayles	Envision Utah
Sharon Gray	WFRC Staff
Doug Hattery	WFRC Staff
John Hiskey	Sandy City
Steve Holbrook	Envision Utah
Jory Johner	WFRC Staff
Sam Klemm	WFRC Staff
Ted Knowlton	Envision Utah
Glen Mecham	Senator Bob Bennett
George Ramjoue	WFRC Staff
Lincoln Shurtz	Utah League of Cities and Towns
Jeff Williams	NRCS/Great Salt Lake RC&D
Ben Wuthrich	WFRC Staff

Mayor Anderson, Mayor Godfrey, Councilman Hancock, Commissioner Page, Commissioner McConkie, and Mayor Nordfelt were excused from the meeting.

Consent Agenda

Action on the minutes, financial statement, and check register: Councilman Jensen moved to approve the minutes of the WFRC meeting of July 29, 2004, along with the financial statement and check register for June, 2004. The motion was seconded by Mayor Oates and passed unanimously.

Chairman's Report

Reports from COGs: Commissioner Burton noted that there were no additional reports from the COGs for this meeting.

Commissioner Burton reminded Council members that he will be retiring on January 1, 2005. He stated that a nominating committee needs to be established to consider nominations for Chairman and Vice-

Chairman of the Regional Council for the calendar year 2005. He asked that any Council members interested in serving on the Nominating Committee let Mr. Chappell know prior to the next Council meeting.

Council members volunteering at the Council meeting for the Nominating Committee included Mayor Dolan, Mayor Auger, and Mayor Garwood.

Regional Growth Committee (RGC) Report

Report on RGC meeting of 8/19/04: Mayor Connors briefly reported on the Regional Growth Technical Advisory Committee meetings held on August 11, 2004, and the Regional Growth Committee meeting held on August 19, 2004. He stated that copies of the TAC meeting agendas along with meeting summaries were included in Council members' packets. He encouraged Council members to review the summaries which provide information on the discussions held and actions taken.

Update on Visioning: Mayor Connors briefly reported on the visioning process and what has been accomplished to date. He reviewed the following list of accomplishments, which were included in Council members' packets, with regard to the visioning process:

1. The language revisions to the MOA have been made and the agreement has been sent to Mike Christensen of Snow, Christensen, and Martineau for legal review.
2. Arrangements are being made with University of Utah research professors to conduct an analysis of urban growth using satellite imagery for the study area between the years 1990 and 2004. The amount of land consumed will be compared to the population growth to determine how much land was required by the growth in population.
3. Envision Utah has purchased computer software called "Index," which will enable sketch and scenarios planning to be conducted in conjunction with the output of the visioning and transportation planning processes.
4. The "Collaboration Group," which is comprised of WFRC, MAG, UDOT, UTA, GOPB, and Envision Utah, has taken the responsibility to coordinate and plan the details of the visioning process over the past several months. The Group has selected and is recommending a name for the visioning process to the Regional Council.
5. An RFP has been sent out to consultants to conduct the housing study for assessing Wasatch Front Region market needs and trends. Interviews of consultants will be held within several days of the date of this agenda item.
6. The combined WFRC/MAG visioning process proposal was presented to MAG's Regional Planning Committee for action at their August 5 meeting. The proposal to conduct a combined visioning process was unanimously approved by the Committee.

- When the Memorandum of Agreement has been finalized and approved by the Regional Council, it will be presented to the Regional Planning Committee for action.
7. A planning horizon of 2035 has been recommended by the Collaboration Group. Also, there will be some other milestone dates considered during the visioning and planning processes. These are 2010, 2020, and 2030.
 8. The MOA and the visioning process was discussed with the Salt Lake and Ogden/Layton TACs. It was indicated at the meeting that the assistance of the planners of the local governments will be needed during the process.
 9. The WFRC staff with assistance from Envision Utah are currently planning a series of meetings with local government officials (Mayors, Commissioners, City Managers/administrators) in which information will be presented that will introduce the government officials to the visioning process. These meetings are anticipated to get underway by the middle of September.

Mayor Connors stated that a half day retreat of the Regional Growth Committee is being planned to review the guiding principles in October. He noted that information on the principles will be distributed prior to the retreat.

Mayor Connors noted that the next Regional Growth Committee meeting will be on September 16, 2004, at 9:30 a.m. (Note: This meeting has since been rescheduled for September 30, 2004 @ 1:00 p.m.)

ACTION - Memorandum of Agreement (MOA) with Envision Utah: Mayor Connors reported on the Memorandum of Agreement which was conceptually approved at the last Wasatch Front Regional Council meeting, subject to legal review. He stated that the recommended language revisions were made and the agreement was sent to Mike Christensen of Snow, Christensen, and Martineau for legal review. Comments received from Mike Christensen dealt primarily with the following provisions: the hold harmless provision, insurance policy limits, notices, inspection of accounting records, term of project work, termination of agreement, and bonding of the financial manager. Copies of the revised MOA, with the recommended changes from Snow, Christensen, and Martineau were included in Council members' packets.

Mayor Connors stated that Envision Utah and Mountainland Association of Governments have reviewed the MOA and have agreed to the redline changes. Referring to paragraph #12, Insurance, Mayor Connors stated that the existing coverage of insurance will be included in the agreement. He asked Council members if there were any questions on the MOA and noted that it was now ready for final approval.

Mayor Connors moved that the Wasatch Front Regional Council approve the MOA, as reviewed by legal counsel and presented in Council members' packets, with the recommended changes. The motion was seconded by Mayor Seghini and passed unanimously.

Mayor Seghini thanked the committee for requesting, and getting, a legal review on the MOA. She noted that having the legal review completed makes her feel much better about the MOA.

Commissioner Burton noted that Mr. Steve Holbrook from Envision Utah was in attendance at the meeting, and available to sign the MOA.

Mr. Holbrook expressed his appreciation for the opportunity Envision Utah has to work with the Wasatch Front Regional Council and Mountainland Association of Governments. He stated that he felt much progress has already been made.

Trans Com Committee Report

TIP Amendment: Commissioner Cragun reported that the Wasatch Front Regional Council (WFRC) has received a request from the Utah Department of Transportation (UDOT) to amend the 2004-2008 Transportation Improvement Program (TIP) to make it consistent with the 2005-2009 Statewide Transportation Improvement Program (STIP) UDOT is preparing. He stated that this request includes new projects in concept development, preliminary engineering funds in FY2006 for several projects programmed in FY2007, and an adjustment in the funding amounts for projects currently in the program. Copies of a list of projects and a Resolution of the WFRC to amend the 2004-2008 TIP were included in Council members' packets.

Commissioner Cragun noted that the public must also be given an opportunity to review and comment on the TIP. He stated that the amendment was made available for public review and comment by the Utah Department of Transportation and the Wasatch Front Regional Council from July 1, 2004 through July 31, 2004. No comments were received. He stated that Trans Com reviewed the proposed amendment at its meeting on August 12th and recommended its approval.

Commissioner Cragun moved that the Regional Council approve the Resolution of the WFRC amending the 2004-2008 TIP. The motion was seconded by Councilman Jensen and passed unanimously.

In answer to a question by Mayor Seghini, Mr. Ben Wuthrich explained the projects that would be moved.

Planning Certification: Commissioner Cragun reported that each year when the Regional Council approves the Transportation Improvement Program, they also need to certify that the transportation planning process meets all federal planning requirements. He stated that the WFRC and UDOT staffs have worked together to evaluate how well the requirements are being met. He noted that based on this effort, a Resolution has been prepared certifying the planning process for the region. Copies of the Resolution certifying the planning process and the Planning Process Certification Draft were included in Council members' packets.

Commissioner Cragun stated that Trans Com reviewed the Certification Resolution at its meeting on August 12 and recommended its approval. He also noted that the Regional Growth Committee also reviewed the Certification Resolution and recommended approval.

Commissioner Cragun moved that the Wasatch Front Regional Council approve the Resolution - Urban Transportation Planning Process Certification - 2004. The motion was seconded by Mayor Connors and passed unanimously.

ACTION - Request for CMAQ funds: Commissioner Cragun reported that in a letter dated July 14, 2004, Sandy City submitted a request for an additional \$231,107 in Congestion Mitigation/Air

Quality (CMAQ) funds for their Light Rail Trail project from 8400 South to 11400 South. Copies of the letter from Sandy City were included in Council members' packets. He stated that this request came as a result of the need to include additional safety improvements and design provisions as identified in their agreement with UTA.

In answer to a question, Commissioner Cragun explained that the Light Rail Trail is a bike and pedestrian trail that parallels the rail line UTA owns through Sandy and Draper.

Council members briefly discussed project overruns. Commissioner Cragun reminded Council members that all overruns have to be discussed and approved by the WFRC.

Commissioner Cragun noted that Trans Com recommended approval of Sandy City's request at its August 12 meeting. He also noted that Trans Com tabled action on a request from West Jordan City for additional Surface Transportation Program funds for its 7800 South project, since it appears that enough funds are currently available for the project.

Commissioner Cragun moved that the Regional Council approve the request for additional Congestion Mitigation/ Air Quality (CMAQ) funds for Sandy City's Light Rail Trail project. The motion was seconded by Mayor Oates and passed unanimously.

Great Salt Lake RC&D Report

Commissioner Burton introduced Mr. Jeff Williams from Natural Resources Conservation Service (NRCS) and the Great Salt Lake Resource Conservation and Development (RC&D) who was in attendance to report on their *5 Year Strategic Plan*.

Mr. Williams reported that the NRCS and RC&D *5 Year Strategic Plan* would cover the period from August 1, 2004, thru December 31, 2009. He noted that they are receiving assistance from the United States Department of Agriculture, the Natural Resources Conservation Service, cooperating federal, state and local governments, and other groups. He distributed copies of the *Great Salt Lake Resource Conservation and Development Council Area Plan - 5 Year Strategic Plan*, along with copies of a brochure titled *Getting It Done! - Rooted in Our Past, Reaching into the Future*.

Mr. Williams explained that the five-year area plan is the guiding document for the Great Salt Lake Resource Conservation and Development (RC&D) Council, Inc. He stated that it identifies needs/opportunities and goals/objectives which will lead the Council in its work. He explained that the Great Salt Lake RC&D Council, Inc., is a 501(c) 3 not-for-profit organization that addresses natural resource conservation and development issues in Davis, Morgan, Salt Lake, Tooele, and Weber counties and on the Skull Valley and Goshute Indian Reservations in Utah.

Mr. Williams noted that the vision of the Great Salt Lake RC&D is to promote conservation, development and stewardship of natural and human resources; promote sustainable economies; and enhance the quality of life. Their mission is to promote partnerships that improve and protect communities and the environment and to become a community fixture that connects resources with needs and opportunities.

Mr. Williams presented information on the Great Salt Lake RC&D using a PowerPoint presentation. The following information was included in his presentation: 1) Information on water management, 2) Land Conservation, 3) Community Development, 4) Land Management, 5) and Environmental Education.

Mr. Williams reported that their goals and objectives include: 1) assist other organizations and groups to fulfill objectives that are consistent with the GSL RC&D Mission and Vision, 2) promote surface and groundwater protection efforts, 3) promote the improvement of natural ecosystems, wildlife habitat, local agriculture production and rangeland health, 4) make the RC&D program available to under-served communities, 5) ensure that at-risk communities are aware of resources and education to create defensible space and ways they can mitigate wildfire threats to property and life, 6) increase the effectiveness of the Great Salt Lake RC&D Council, Coordinator and Administrative Assistant by participation in State, Regional and National meetings and training, and 7) improve the Great Salt Lake RC&D's economic viability through fund raising efforts that generate the capital needed to implement the objectives in this Area Plan.

Mayor Connors expressed his thanks to the RC&D for their help in the aftermath of the Farmington fires last summer.

Executive Director's Report

Water Quality: Mr. Chappell commented that the State Department of Environmental Quality has established the Greater Salt Lake Water Steering Committee to oversee the promulgation of a regulation for the selenium that will be extracted from ground water in southwest Salt Lake County and pumped into the Great Salt Lake. He stated that the Regional Council was asked to appoint a representative to participate as a member of the task force and provide a local government perspective. He noted that a secondary function of the committee will be to oversee development of regulations regarding sewage effluent conveyed into Farmington Bay.

Mr. Chappell stated that he had asked Mr. Ed Blaney, who serves as the staff for the Salt Lake County Council of Governments, to attend the initial meetings of the committee on behalf of the Regional Council. He noted that because of the nature of this responsibility, he felt it would be appropriate to make this an official appointment.

Councilman Jensen moved that Mr. Ed Blaney be appointed as a member of the Greater Salt Lake Water Steering Committee. He further moved that the Wasatch Front Regional Council ask Davis County to appoint an alternate for Mr. Blaney to this committee. WFRC members from Davis County recommended that Mr. DeLayne McGarvey from the Davis County Health Department be contacted to serve as the alternate. The motion was seconded by Mayor Connors and passed unanimously.

Meeting Schedule: Mr. Chappell reported on meetings scheduled for the Long Range Transportation Finance Committee and the Transportation Planning Task Force of the Legislature, where increased funding for transportation will be discussed. He noted that the Finance Committee will present information and recommendations to the Transportation Planning Task Force of the Legislature showing the tremendous need for additional revenue for transportation projects. The Transportation Planning Task Force of the Legislature will be shown what could happen if the funding does not arrive at the

needed level. They will also be given the opportunity to consider increased funding for transportation.

He stated that the final recommendations for funding will be brought back to the Wasatch Front Regional Council for their consideration.

Public Comment

There were no public comments.

Other Business

Commissioner Burton stated that the next Wasatch Front Regional Council meeting will be held on Thursday, September 30, 2004 at 3:00 p.m. He stated that the October meeting would be held on October 28, 2004, if needed.

With no further business, the meeting was adjourned at 4:06 p.m.